

Planning Justification Report

71 Main Street, Dundas

Submitted to Centurion (Dundas) Holdings Inc. by IBI Group



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1. Introduction

Centurion (Dundas) Holdings Limited is the owner of lands municipally known as 71 Main Street and 10 Baldwin Street in Dundas, Ontario. It is their intent to develop the 15.62 square metre property with a 9 storey apartment dwelling comprised of 73 residential units.

The purpose of this report is to provide an overview of the subject lands and a detailed description of the proposal, along with an outline of the supporting studies and a detailed review of the existing land use planning policy framework. This report will also provide the planning justification in support of the proposed development.

1.1 Location

The subject lands are located in downtown Dundas. More specifically, it is located on the east side of Main Street between Dundas Street and York Street. A portion of the lands also has existing frontage on Baldwin Street, as illustrated in Figure 1 below. The lands are legally described as being P.I.N 17479-0095 (LT) and P.I.N. 17479-0066(LT).



Figure 1 - Subject Lands

1.2 Site Description

The rectangular site is approximately 1,562 square metres in size with a frontage on Pritchard Road of 30.8 metres (101feet) and a depth of approximately 52.4 (172 feet). While utilizing only the rear of 10 Baldwin, the extent of the lands proposed for development are vacant.

The site is located within downtown Dundas and there are a range of uses surrounding the lands. A 7 storey apartment building and municipal lane is located directly east of the property. The Dundas municipal offices are located directly across the street from the subject property while a three storey mixed use building abuts the lands to the north and residential uses are located to the east as illustrated in Figure 2 below.



Figure 2 - Aerial Photo

2. Proposed Development

As indicated in the introduction section of this report, it is the intent of the owner to develop a 9 storey apartment dwelling having 73 residential units. A conceptual plan of how the development could proceed is located in Appendix A.

2.1 Planning Applications

On August 28th, 2013, a Formal Consultation meeting was held to determine the required planning applications to facilitate the proposal and to identify the studies, plans and/or reports that are required to be submitted for a "complete" application. A copy of the signed Formal Consultation Document has been included with the submission package as required.

The Formal Consultation meeting confirmed approval of an Official Plan Amendment, Zoning By-law Amendment, and Site Plan applications are required in order to facilitate the development.

The purpose of the Official Plan Amendment is to amend the Mixed-Use Medium Density designation with the establishment of a Site Specific Policy No. UDC-___ wherein a 9 storey, 73 unit apartment dwelling would be permitted. A copy of the draft Official Plan amendment is located in Appendix B.

The purpose of the Zoning By-law Amendment application is to change the zoning from the Central Area Commercial (C.A.C./S-16) Zone and the Low Density Residential (R3) Zone to the Medium to High Density Multiple Dwelling (RM3-___) Zone. A copy of the draft Zoning By-law is contained in Appendix C.

In addition to this Planning Justification Report, the Formal Consultation meeting also confirmed the following studies/documentation is required with the subject applications:

- Concept Plan
- Survey Plan
- Urban Design Report
- Sun/Shadow Study
- Archaeological Assessment
- Parking Study

3. Supporting Studies

In addition to this Planning Justification Report, the required studies have been completed in support of this proposal. The following is intended to provide a brief summary of the findings of each support study.

3.1 Urban Design Report

David Premi Architects Inc. prepared the Urban Design Report included in the application submission package. The Report was completed in accordance with the requirements of the City of Hamilton to provide a review of the urban design matters associated with the subject lands and the proposed development.

The report concludes the development proposal suits the urban context.

3.2 Sun/Shadow Study

David Premi Architects Inc. prepared the Sun/Shadow Study within the Urban Design Brief included with the application submission package. The Study was completed in accordance with the requirements of the City of Hamilton to illustrate the shadowing created by the proposed building during the Summer and Winter solstice.

The Study confirms shadowing will primarily be contained on site throughout the day; however, early morning shadowing will occur on the three storey commercial building and late afternoon shadowing will occur in the rear yards of the abutting residential uses to the east.

3.3 Archaeological Assessment

Archaeological Assessments Ltd. was retained to prepare the Stage 1 Archaeology Assessment included in the application submission package. The Assessment was completed in accordance with the requirements of the City of Hamilton to provide a review of the archaeological issues associated with the subject lands and the proposed development.

The report included a review of current land use, historic and modern maps, past settlement history for the area and a consideration of topographic and physiographic features, soils and drainage. The Stage 1 Archaeological Assessment concluded that there are portions of the subject property with archaeological potential. Therefore, the property warrants a Stage 2 property assessment.

3.4 Parking Study

W.B. O'Brien Services was retained to prepare the Parking Study submitted with this application. The study was completed in accordance with the City of Hamilton requirements.

The report concluded the proposed development would create a need for 59 parking spaces to accommodate peek parking demand and further that the proposed plan for 60 parking spaces on site will meet the expected parking demand.

4. Planning Policy Framework

The following is intended to provide a review of the applicable planning policy framework of the subject lands. In this proposal, the Provincial Policy Statement, Places to Grow - Growth Plan for the Greater Golden Horseshoe, the Urban Hamilton Official Plan and the Dundas Zoning By-law are applicable.

4.1 Provincial Policy Statement

The Provincial Policy Statement (PPS) provides policy direction on matters of Provincial interest regarding land use planning and development and sets the policy foundation for regulating land use and development of land.

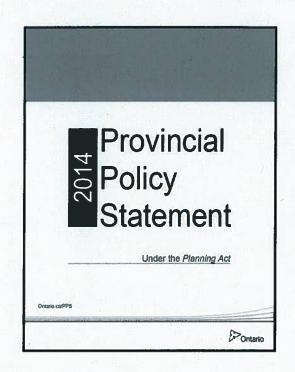
The PPS was issued under Section 3 of the *Planning Act* and came into effect on April 30th, 2014. In this regard, Section 3 of the *Planning Act* requires that land use planning decisions be consistent with the PPS.

The Provincial Policy Statement focuses growth within settlement areas and away from significant or sensitive resources and areas which may pose a risk to public health and safety. It recognizes that the wise management of development may involve directing, promoting or sustaining growth. Land use must be carefully managed to accommodate appropriate development to meet the full range of current and future needs, while achieving efficient development patterns.

The Settlement Areas policies of Section 1.1.3 of the PPS provide policy direction with regards to land use patterns. In this regard, the development is consistent with the PPS as the 9 storey, 73 unit apartment dwelling is an efficient use of land and appropriately and efficiently uses infrastructure and public service facilities while being transit supportive.

The development represents an appropriate form of intensification as it has regard for the existing building stock, in an area identified as such by the municipality. The compact built form utilizes appropriate development standards, secured in the amending site specific zoning bylaw. As such, the development is consistent with Section 1.1.3.3 and 1.1.3.4 of the PPS.

The development contributes to the Housing policies of 1.4 of the PPS while appropriate contributions to the public spaces and parks will be secured with the approval of the development as per 1.5 of the PPS. The subject lands are



well severed by the existing services which will be implanted at the site plan approval stage. The development will complement and enhance the vibrant downtown contributing to the long-term prosperity of the municipality in keeping with 1.7 of the PPS. The building permit stage will ensure the appropriate energy conservation and efficiency while the development is in keeping with the goals and objectives of the Dundas community node as per 1.8 of the PPS. To ensure consistency with Section 2.0 of the PPS, the only resources identified in relation to this proposal is the built heritage associated with the Town Hall and the potential for archaeological resources - both of which have been evaluated in submitted supporting studies. regarding Natural or Human-made Hazards have not been identified via the formal consultation stage ensuring consistency with Section 3.0 of the PPS.

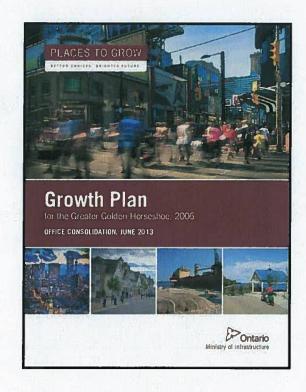
The proposed development is consistent with the Provincial Policy Statement, 2014.

4.2 Places to Grow – Growth Plan for the Greater Golden Horseshoe

The Places to Grow – Growth Plan for the Greater Golden Horseshoe (Growth Plan) provides the framework for implementing the Government of Ontario's vision for building stronger, prosperous communities by better managing growth in the region to 2041. Section 5(b) of the *Planning Act* requires decisions that affect planning matters shall conform to provincial plans, including the Growth Plan, or shall not conflict with them, as the case may be.

Section 2.2.1 of the Growth Plan provides policy direction as to where and how the municipalities should grow. Specifically, for all of the City of Hamilton, the Growth Plan forecast provides for a population of 780,000 by 2041. For the purpose of the Places to Grow Concept contained in Schedule 2, the lands are located within the Built-up Area.

The Greater Golden Horseshoe (GGH) is one of the fastest growing Region's in North America and in order to accommodate such growth, the Province of Ontario adopted the Growth Plan for the Greater Golden Horseshoe. The purpose is to implement Ontario's vision of building stronger, more prosperous communities and for managing growth. The vision for the GGH is found in certain principles, and provides the basis for guiding decisions on how land is to develop.



These principles include:

- Build compact, vibrant and complete communities;
- Plan and manage growth to support a strong and competitive economy;
- Complete communities are defined by the Growth Plan as meeting people's needs for daily living throughout an entire lifetime by providing convenient access to an appropriate mix of jobs, local services, a full range of housing, and community infrastructure, including affordable housing, schools, recreation and open space for their residents. The Growth Plan contains general policies promoting and encouraging intensification and establishing specific intensification areas and targets. The Growth Plan also supports building compact, transit supportive communities and directing all growth to settlement areas and prohibiting the establishment of new settlement areas.

In keeping with the General Intensification policies contained in Section 2.2.3, the proposed development conforms to the Growth Plan as it:

- contributes to ensuring 40 percent of all residential development occurs within the built-up area;
- assist the municipality in achieving the established density target for downtown Dundas;
- provides a range and mix of housing;
- contributes to a diverse and compatible mix of land uses to support and enhance the vibrant downtown neighbourhood; is transit supportive;
- achieves higher densities than the surrounding; and, achieves an appropriate transition of built form.

4.3 Urban Hamilton Official Plan

The City of Hamilton's Urban Hamilton Official Plan (UHOP) has been adopted by Council and has received final approval from the Ontario Municipal Board on August 16th, 2013.

Schedule E – Urban Structure applies a Community Node designation for the subject lands. This designation generally applies to the downtowns of the former municipalities, including downtown Dundas. They are to function as vibrant, mixed use areas containing a range of uses within a range of built forms. Community Nodes shall generally be planned to achieve a target density of 100 persons per

hectare and the built form shall largely be in the medium and low rise, mixed use buildings. The design of new development is to respect the existing built form to minimize the effects of shadowing and overview on adjacent neighbourhoods and reductions in parking shall be considered to encourage a broader range of uses and densities to support transit.



Figure 3 - Urban Hamilton Official Plan, Schedule E-1

Schedule E.1 – Urban Land Use Designation applies the Mixed-Use Medium Density designation for the subject lands, as illustrated in **Figure 3** above.

Section E.4.6.5 of the Plan outlines the permitted uses allow for a broad range of commercial uses, institutional uses, cultural uses and multiple dwellings in mixed or sing use buildings. The scale of new development shall contain a range of building heights and densities to a height of 8 storeys.

Based on the proposed height, and Official Plan Amendment is required.

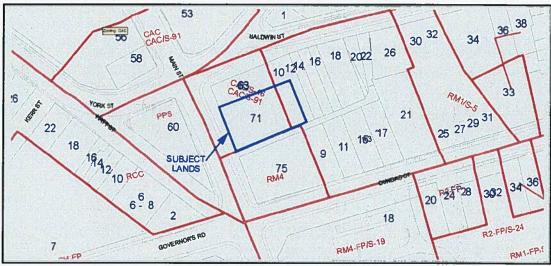
4.4 Town of Dundas Zoning Bylaw No. 3581-86

The Town of Dundas Zoning By-law No. 3581-86 remains as the comprehensive Zoning By-law applicable to the subject lands. The subject lands are located within the

Central Area Commercial "CAC/S-16" Zone and the Low Density Residential "R3", as indicated in Figure 3 below.

Figure 3 - Zoning By-law No. 3581-86

A zoning by-law amendment is required to place the lands within one site specific medium density residential zone.



A draft Zoning By-Law is contained in Appendix C.

5. Analysis

When evaluating the merits of the proposed use, it is appropriate to review the use against the upper tier policy documents. In this instance, the upper tier documents include the PPS and the Growth Plan. Both documents support vibrant mixed use communities, compatible intensification and efficient uses of land and services. As such, the Official Plan and Zoning By-law Amendments are consistent with the PPS and conform to the Growth Plan.

The proposed development conforms to the planned function of the Community Node as it contributes to the vibrancy of the mixed use downtown. Further it assist the municipality achieve the density target of 100 persons per hectare across the Community Node area. As detailed in the Urban Design Brief, the built form has been designed to respect the existing built form via building materials, setbacks, massing, height and building stepbacks. Also, the proposed parking ratio is in keeping with the City's 05-200 Zoning By-law in order to encourage broader range of use and densities to support transit.

The proposed development is in keeping with the broader goals of the Mixed Use designations as outlined in Section 4.1 and the General Policies of Section 4.2 of the Plan.

The proposed development conforms to the intent of the planned function of the Mixed Use – Medium Density designation as it contributes to the vibrancy of the mixed use downtown as per 4.6.1 to 4.6.4. The application conforms to the permitted uses in Section 4.6.5; however, the proposed height exceeds what is permitted in Section 4.6.7 and 4.6.8. It is appropriate to consider 4.6.8 in more detail as it states:

Additional height up to a total of eight storeys may be permitted without an amendment to this Plan, provided the applicant demonstrates:

- a) there are no adverse shadow impacts created on existing residential uses within adjacent lands designated Neighbourhoods;
- b) buildings are progressively stepped back from adjacent areas designated Neighbourhoods. The Zoning by-law may include an angular plane requirement to set out an appropriate transition and stepping back of heights; and,
- buildings are stepped back from the street to minimize the height appearance from the street, where necessary.

In this regard, the sun/shadow analysis demonstrates there is no adverse shadow impacts and the zoning by-law contains setback and step back provisions to ensure an appropriate transition and gradation of height. This too satisfies the requirements contained in 4.6.24 of the Plan.

In addressing 4.6.23 of the Plan, the development contributes to the creation of vibrant people places. The utilization of the existing lane will enhance the public and private realm.

The proposed parking ratio is supported by 4.6.27 that encourages reduced parking requirements in support of a broader range of uses and to take advantage of higher levels of transit service.

The proposed development has regard for the Urban Design Policies contained in Section 3.3 of the Plan while also respecting the built heritage associated with the former Dundas Town Hall and Archaeological Assessment was completed, both in keeping with Section 3.4.

The proposed development and implementing Official Plan Amendment and Zoning By-law Amendment conform to the general intent of the Urban Hamilton Official Plan.

6. Conclusion

Centurion (Dundas) Holdings Inc. is the owner of the property municipally known as 71 Main Street and the rear portion of 10 Baldwin Street in Dundas. It is their intent to develop the site with a 9 storey apartment dwelling having 73 residential units.

To facilitate the development, an Official Plan Amendment and a Zoning By-Law Amendment application is required.

The purpose of the Official Plan Amendment is to amend the Mixed-Use Medium Density designation with the establishment of a Site Specific Policy No. UDC-___wherein a 9 storey, 73 unit apartment dwelling would be permitted. A copy of the draft Official Plan amendment is located in Appendix B.

The purpose of the Zoning By-law Amendment application is to change the zoning from the Central Area Commercial (C.A.C./S-16) Zone and the Low Density Residential (R3) Zone to the Medium to High Density Multiple Dwelling (RM3-___) Zone. A copy of the draft Zoning By-law is contained in Appendix C.

The proposed development is consistent with and conforms to the applicable planning policy framework as noted below:

- The applications are consistent with the Provincial Policy Statement;
- The applications conform to the Growth Plan as it represents an appropriate form of intensification in an existing built-up area;
- The Official Plan Amendment conforms to the intent of the Mixed-Use Medium Density designation of the Plan, as well as the principles and objectives of the Community Node designation;
- The proposed Zoning for the lands includes the appropriate zoning regulations and implements the intent of the Official Plan and Provincial Plans.

Based on a review of the subject lands, surrounding uses, supporting studies, the applicable planning policy framework and the expressed vision of City Council, the application facilitates an appropriate form of land development and represents good planning.

Respectfully submitted this day of June, 2014.

Regards, IBI Group

Matt Johnstor, MCIP, RPP Senior Planner Sergio Manchia, MCIP, RPP Associate

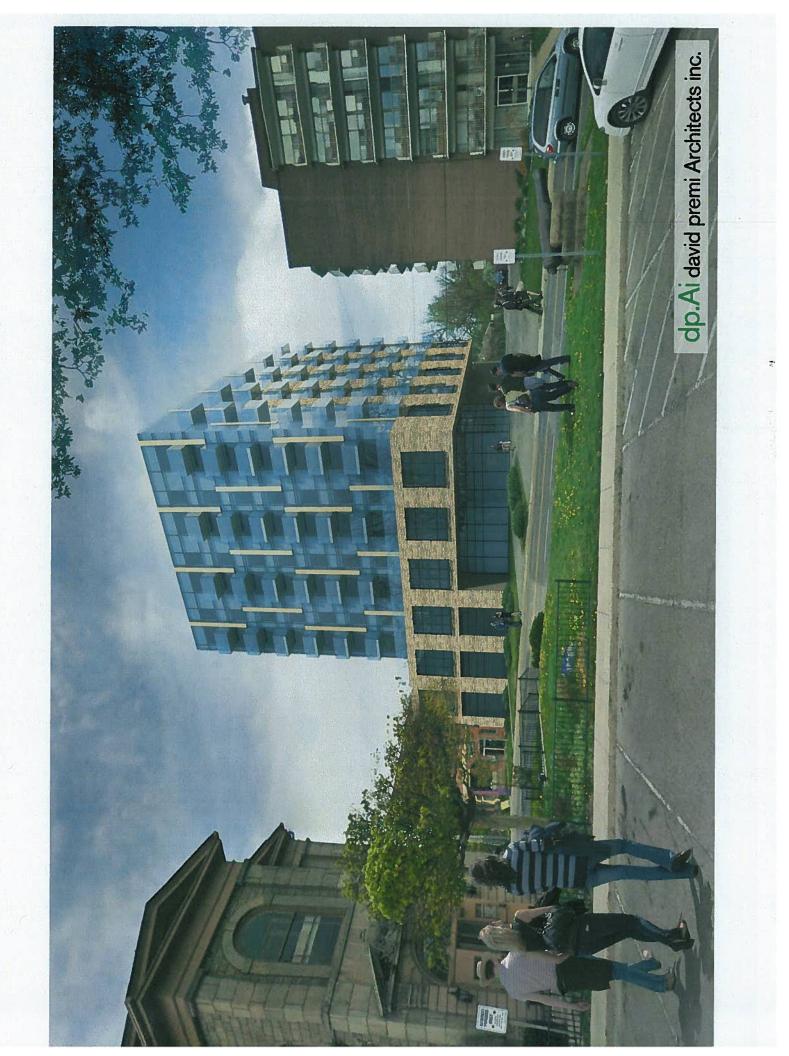
I hereby certify that this Planning Justification Report was prepared by a Registered Professional Planner, within the meaning of the Ontario Professional Planners Institute Act, 1994.

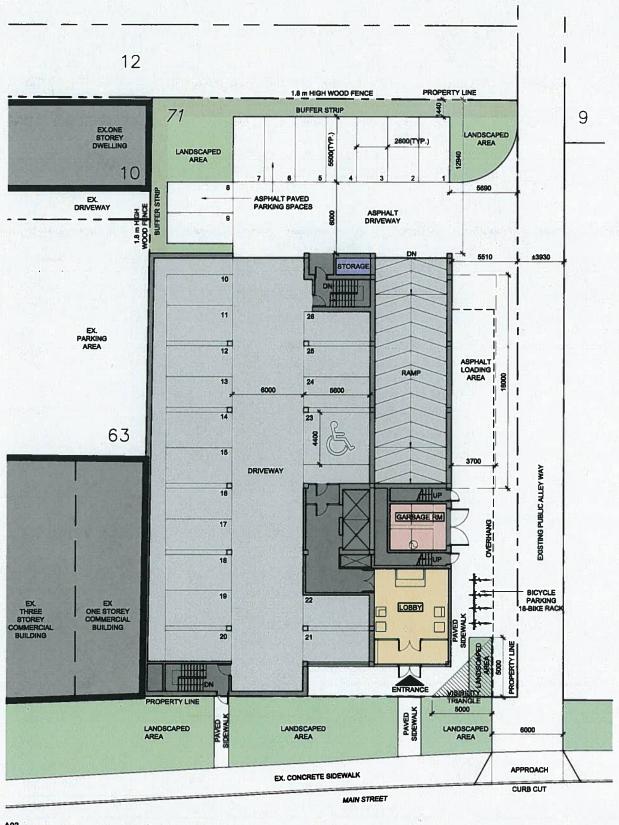
This report has been prepared based on a review of the subject application and cannot be used for any other purpose.



Appendix A

Concept Plan





A03 SCALE: 1:200

LEVEL 1 FLOOR PLAN



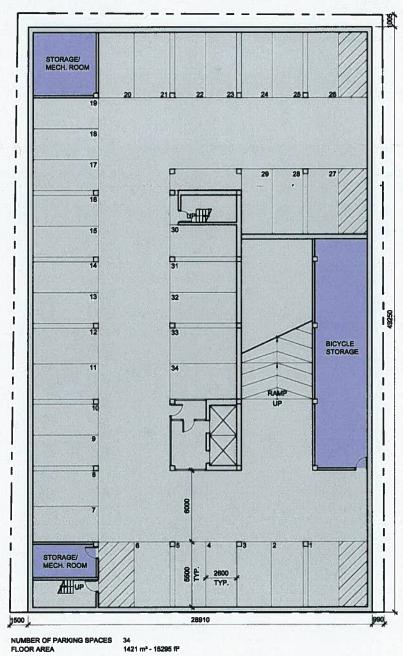


71 MAIN STREET, DUNDAS MIXED USE DEVELOPMENT



dp.Al david premi Architects inc.

Neg Steet East | Olds por
Hernitary Del 184 et |
Her

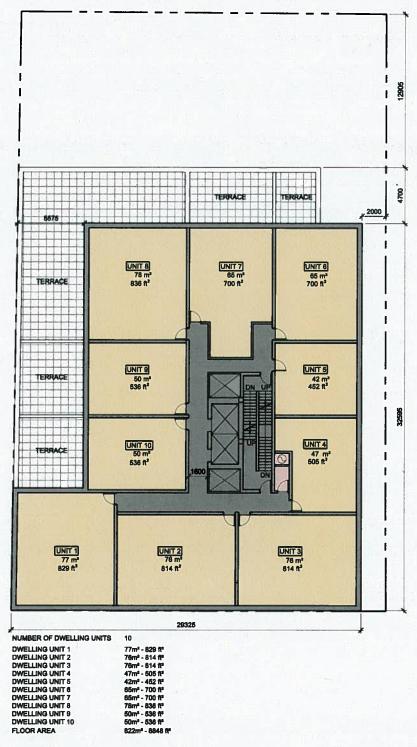


A02 SCALE: 1:200

BASEMENT FLOOR PLAN







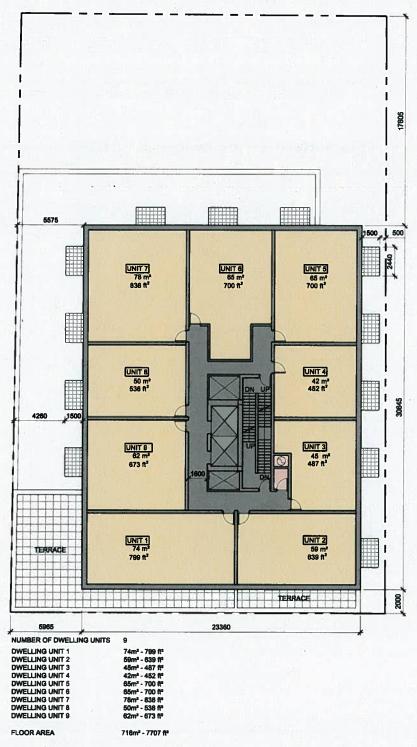
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LEVEL 2 FLOOR PLAN

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A05

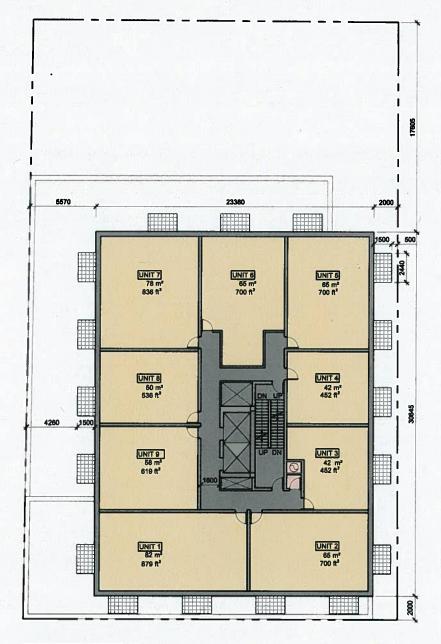
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LEVEL 3FLOOR PLAN

71 MAIN STREET, DUNDAS MIXED USE DEVELOPMENT



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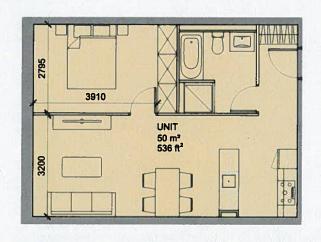
A06

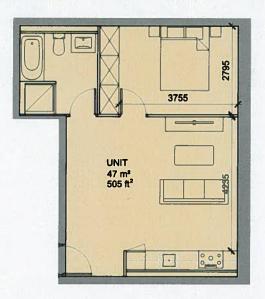
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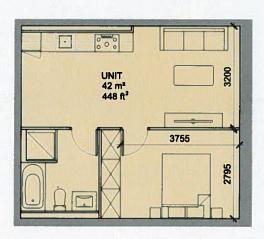
LEVEL 4- 9 FLOOR PLAN

BI 71 MAIN STREET, DUNDAS MIXED USE DEVELOPMENT









A07 SCALE: 1:75

TYPICAL APARTMENT LAYOUTS



Appendix B

Draft Official Plan Amendment

Amendment No.

to the

Urban Hamilton Official Plan

The	following	text,	together	with	Schedule	"A",	attached	hereto,	constitute	Official	Plan
Ame	ndment No	o	"								

Purpose:

The purpose of this Amendment is to establish Site Specific Policy No. UD-___ on Map 2 of the Urban Hamilton Official Plan as shown on Schedule "A". In addition, the Amendment is to permit a 9 storey apartment dwelling having 73 units by introducing Site Specific Policy No. UD-___ to Chapter B – Urban Site Specific Policies of Volume 3 of the Urban Hamilton Official Plan.

Location:

The lands affected by this Amendment are known municipally as 71 Main Street and a portion of 10 Baldwin Street in Dundas.

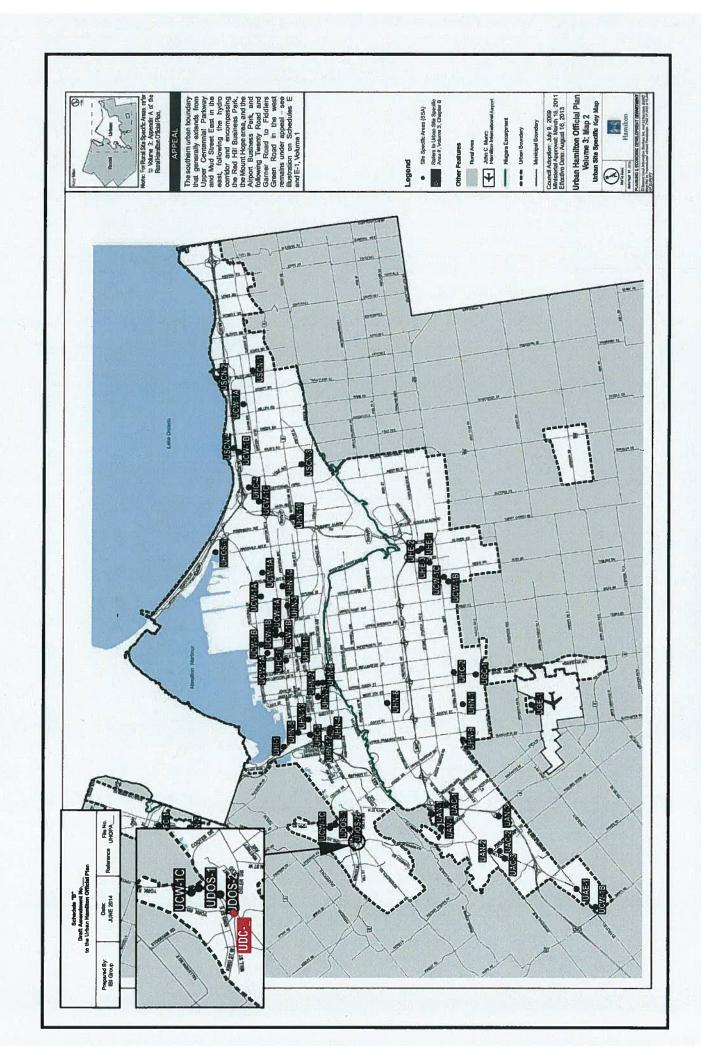
Basis:

The intent of the amendment is to accommodate a development comprised of 73 units in a 9 storey apartment dwelling on the lands known municipally as 71 Main Street and a portion of 10 Baldwin Street in Dundas. The basis for the amendment is as follows:

- The proposed amendment is consistent with the Provincial Policy Statement.
- The proposed amendment further implements the intent of and conforms to the Places to Grow Growth Plan.
- The proposed amendment implements the general intent of the Urban Hamilton Official Plan.

Actual Changes:

1.	Map 2, Urban Site Specific K for the subject lands, as show			
2.	Volume 3, Chapter B, is ame	nded by introducing t	he following Site Specific	Policy:
	UD Lands located at 71	Main Street and por	tion of 10 Baldwin Stree	t
	1.0 In addition to the use Designation of Volume 1, or, located at 71 Main Stredwelling having 73 units shall	n the lands designate eet and portion of 10	E.4.6 – Mixed Use – Me ed Mixed Use – Medium Baldwin Street, a 9 stor	Density, UD
Imple	mentation:			
This s	ubject Official Plan Amendmer	nt will give effect to the	e intended use on the sub	ject lands.
This is	Schedule "1" to By-law No	, passed on the	day of 2014.	
		The City of Hamilton		
	R. Bratina Mayor		Rose Caterini Clerk	





Appendix C

Draft Zoning By-law

Appendix _	to Report
	(Page of)
Authority:	Item
	Planning Committee
	Report: 12
	CM:
Bill I	No
CITY OF HAMILTON	
BY-LAW NO	
To Amend Zoning By-law No. 3581-86 (Dundas) as	Amended
Respecting Lands Located at 71 Main Street and 10 B	aldwin Street
WHEREAS the City of Hamilton Act, 1999, Statutes of Ontario, 1 did incorporate, as of January 1, 2001, the municipality "City of Hamilton Act, 1999, Statutes of Ontario, 1	
AND WHEREAS the City of Hamilton is the successor to certaincluding the former area municipality known as "The Corpor Dundas" and is the successor to the former Regional Municipality of Hamilton-Wentworth";	ation of the Town of
AND WHEREAS the <u>City of Hamilton Act, 1999</u> provides that the Official Plans of the former area municipalities and the Official Regional Municipality continue in force in the City of Hamilton;	al Plan of the former
AND WHEREAS Zoning By-law No. 3581-86 (Dundas) was enacting May 1986, and approved by the Ontario Municipal Board on the 10	
AND WHEREAS the Council of the City of Hamilton, in adopting of the Planning Committee, at its meeting held on the recommended that Zoning By-law No. 3581-86 (Dundas), be an	day of, 2014,

AND WHEREAS this By-law is in conformity with the Dundas Official Plan, in accordance with the provisions of the Planning Act.

provided;

Appendix _	_ to Report	
	(Page _	

NOW THEREFORE the Council of the City of Hamilton enacts as follows:

- 1. That Schedule "A" of Zoning By-law No. 3581-86 (Dundas) is hereby further amended by changing the zoning from the Central Area Commercial (C.A.C./S-16) Zone to the Medium to High Density Multiple Dwelling (RM3-___) Zone, Modified on the lands the extent and boundaries of which are shown as Block "1" on a plan hereto annexed as Schedule 'A'.
- 2. That Schedule "A" of Zoning By-law No. 3581-86 (Dundas) is hereby further amended by changing the zoning from the Low Density Residential (R3) Zone to the Medium to High Density Multiple Dwelling (RM3-___) Zone, Modified on the lands the extent and boundaries of which are shown as Block "2" on a plan hereto annexed as Schedule 'A'.
- 3. That Section 32 "EXCEPTIONS" of Zoning By-law No. 3581-86 (Dundas), as amended, is hereby further amended by adding the following Sub-section:

RM3-____

That Notwithstanding the provisions of Section 14: Medium to High Density Multiple Dwelling Zone (RM3), the following Special Provisions shall apply to lands shown as "RM3-___" on Schedule "A".

(a) Notwithstanding Section 14.2 Regulations for Apartment Buildings, the following special requirements shall apply:

14.2 REGULATIONS FOR APARTMENT BUILDINGS

14.2.1.1 LOT AREA

Minimum: 1,500.0m²

14.2.1.1 LOT FRONTAGE

Minimum: 30.0m

14.2.2.1 FRONT YARD

Minimum: 0.0m for the first and second storey, 2.0 metres

storeys three through nine.

14.2.2.2 SIDE YARD (Easterly)

Minimum: 5.5m shall be provided for the first storey.

2.0m shall be provided for storeys two though

nine.

14.2.2.2 SIDE YARD (Westerly)

Minimum: 0.0m shall be provided for the first storey.

5.5m shall be provided for the second storey,

except for 10.0m portion of the façade, 0.0m.

14.2.2.3 REAR YARD

Minimum: 12.5m shall be provided for the first storey.

17.5m shall be provided for storeys two

through nine.

14.2.3 HEIGHT

Maximum: 32.0m

14.2.4 DENSITY

Maximum: 73 one bedroom units - 470uph

14.2.5 FLOOR AREA

Maximum: 25 one bedroom units below 50 square metres

Maximum: 48 one bedroom units above 50 square metres

14.2.7.1 LANDSCAPED AREA

Minimum: Zero minimum

14.2.7.2 BUFFER STRIP

Minimum: 0m

				Appendix to	Report of)
			standing 4.2.2.1, eject 1.5 metres int		4.2.2.3 balconies dyard.
					reet Parking and the following shall
		7.12	OFF-STREET REQUIREMEN		NG SPACE
			A total number maintained.	of 60 parking	g spaces shall be
4.	That By-law No. 358 32 as Schedule S		das) is amended t	by adding this	By-law to Section
5.	That Schedule "A" or reffered to in Section				marking the lands
6.	That the Clerk is he notice of the passing				
ASS	ED and ENACTED t	nis d	ay of	, 2012.	
	R. Bratina Mayor			Rose Cate Clerk	erini
10	14				

